



Federaal Kenniscentrum voor de Gezondheidszorg
Centre Fédéral d'Expertise des Soins de Santé
Belgian Health Care Knowledge Centre

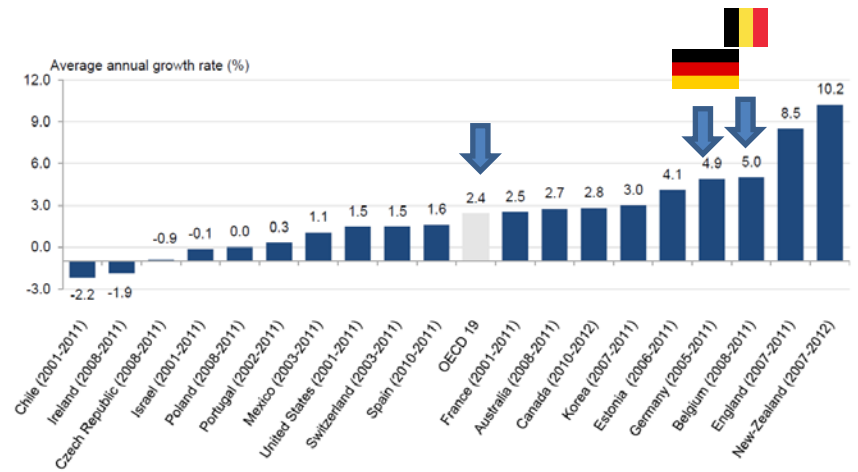
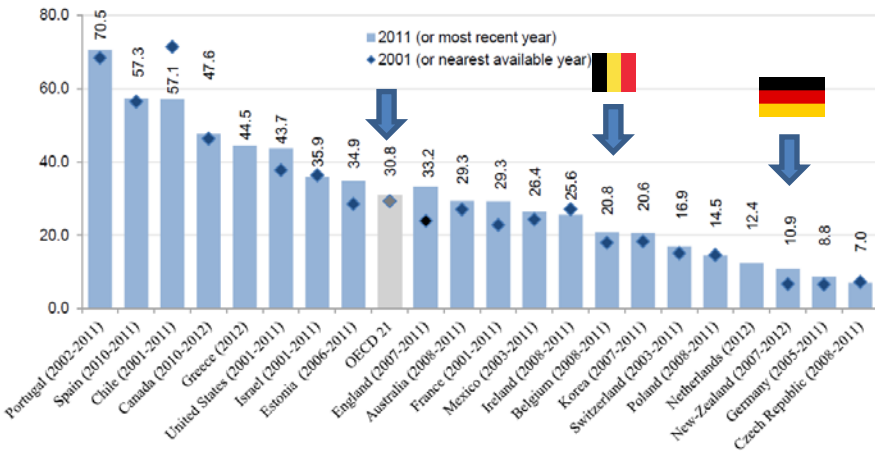
Interventions to reduce emergency department utilisation

Lessons from a review of reviews



Number of ED visits per 100 population

Average annual growth rate in ED visits



Cautionary note: ambulatory ED visits not included for Germany

Policy focus on particular groups

Inappropriate ED visits

- Not requiring urgent attention or specialised input
- Debate about the concept 'inappropriateness'
- Estimates vary between 20% and 40%

Older persons and children

- Very old: fastest growing group (e.g. multiple chronic conditions, falls, functional decline, ...)
- Children: bypassing GP

Frequent ED users

- 1 to 5% of all ED population
- Complex healthcare needs: frail elderly, substance abusers,..
- Not optimally managed within the context of an ED

Review of reviews

Contents lists available at ScienceDirect

Health Policy

journal homepage: www.elsevier.com/locate/healthpol

Review

Interventions to reduce emergency department utilisation: A review of reviews^{*}

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Results: Twenty-three included publications described six types of interventions: (1) cost sharing; (2) strengthening primary care; (3) pre-hospital diversion (including telephone triage); (4) coordination; (5) education and self-management support; (6) barriers to access emergency departments. The high number of interventions, the divergent methods used to measure outcomes and the different populations complicate their evaluation. Although approximately two-thirds of the primary studies showed reductions in ED use for most interventions the evidence showed contradictory results.

Conclusion: Despite numerous publications, evidence about the effectiveness of interventions that aim to reduce ED use remains insufficient. Studies on more homogeneous patient groups with a clearly described intervention and control group are needed to determine for which specific target group what type of intervention is most successful and how the intervention should be designed. The effective use of ED services in general is a complex and multi-factorial problem that requires integrated interventions that will have to be adapted to the specific context of a country with a feedback system to monitor its (un-)intended consequences. Yet, the co-location of GP posts and emergency departments seems together with the introduction of telephone triage systems the preferred interventions to reduce inappropriate ED visits while case-management might reduce the number of ED attendances by frequent ED users.

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- Redirect ED visits towards alternative settings
- Alternatives (outside) the ED
- Targeted interventions
- Cost sharing

1. Introduction

In most high-income countries, the number of visits to hospital emergency departments (EDs) has increased considerably over recent years [1]. This concerns the healthcare community, as well as the society at large since it causes undesirable situations and outcomes. A widely cited consequence is that many EDs experience overcrowding with associated long waiting times,

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Telephone triage

- Internationally widespread to **divert non-urgent patients** away from ED but
- **Impact on ED use** insufficiently studied
 - May unmask latent demand that, if not available in alternative care settings, may increase ED workload
 - NHS 111: overall ED workload ↑
 - increasing number of ambulance interventions (risk aversion)
- **Impact on patient safety**
 - 97% triage decisions are safe but risk of underuse increases when urgency level rises
 - Increased safety when call handlers are clinically trained
- **Compliance** is high: 56%-98%
 - Advice for self-care and ED attendance > primary care

Pre-hospital interventions

- **Pre-hospital practitioners:**
 - Providing care and **discharging patients at the scene** or refer them to alternative care settings
 - Significant decrease in ED use
 - But evidence less clear about:
 - Impact on subsequent ED use
 - Highly dependent on **educational level ambulance staff**

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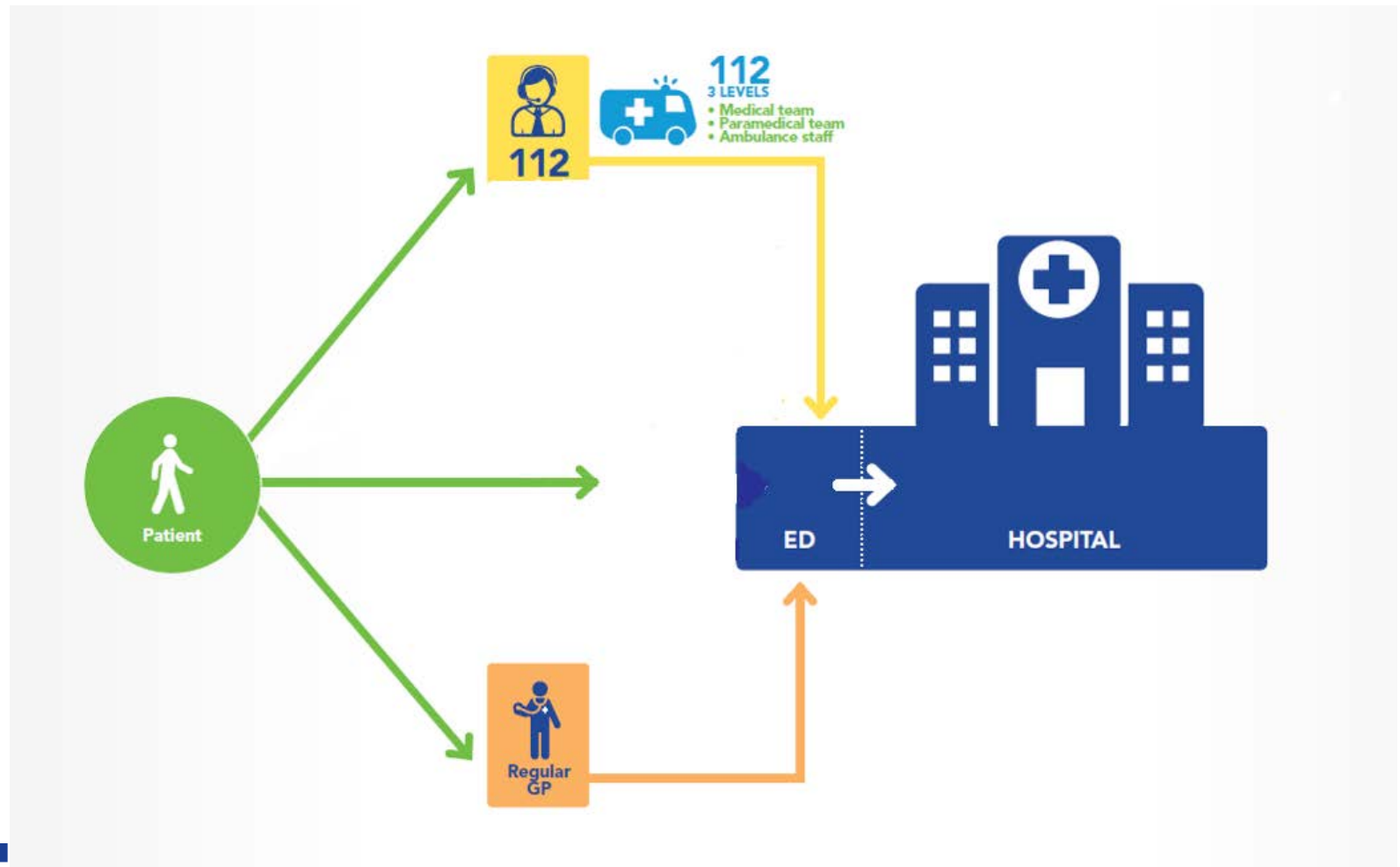
Primary care services

- **Increased supply** of primary care services
 - E.g. primary care centres ↑, GP density ↑
 - Evidence for decreased ED use in countries/regions with poor primary care coverage
- **Telephone consultations** and follow-up calls post-discharge: *“this system **delays rather than solves** the problem”*
- **Out-of-hours accessibility**
 - Mixed evidence when all studies are analysed together
 - Also evidence about co-locating primary care at ED is mixed
 - But **design elements** of the interventions are key to success

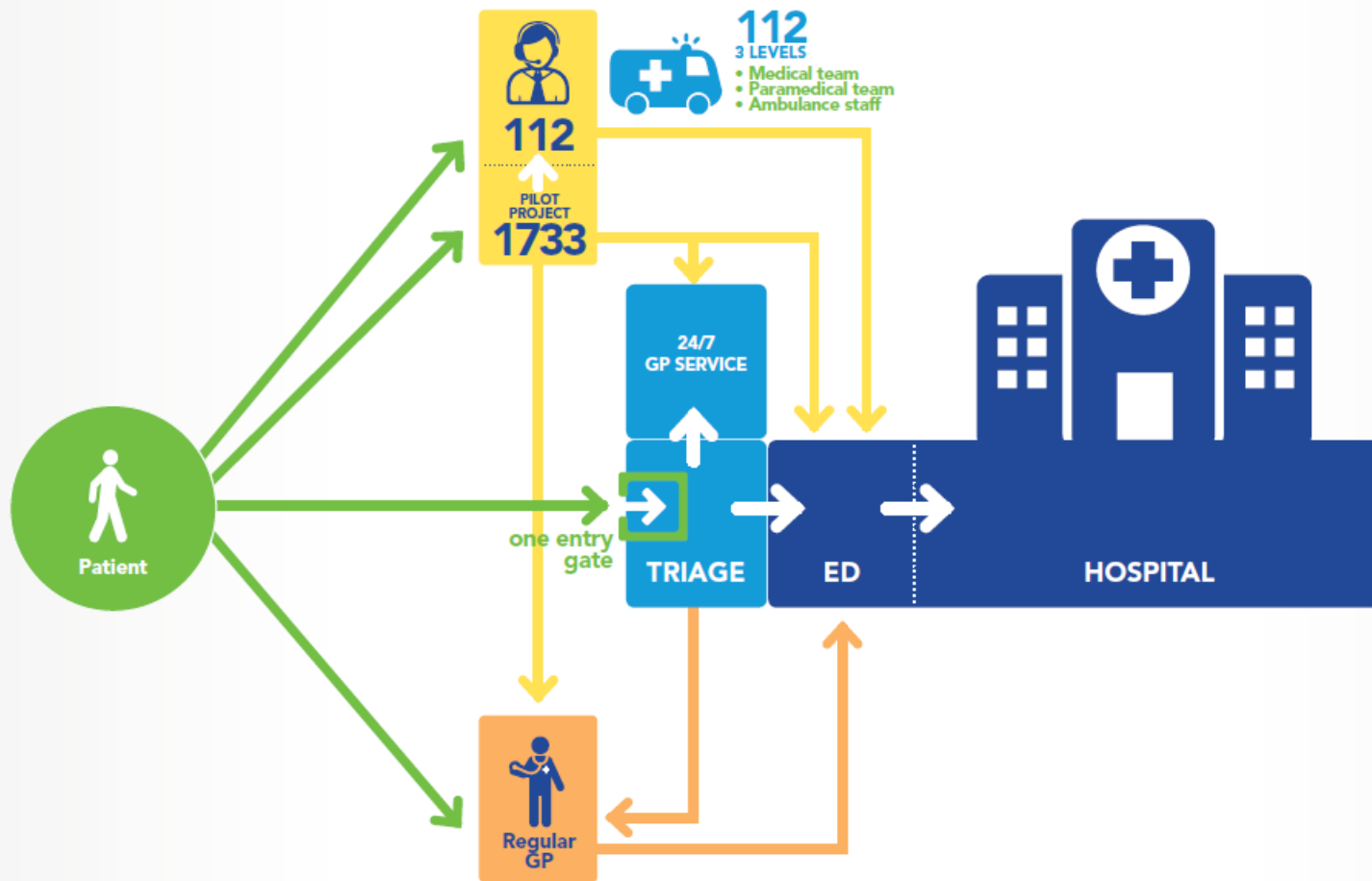
Co-locating GP posts and ED

- Important **design elements**
 - Common entrance
 - Triage nurses supervised by physicians
 - GP cooperatives remain an autonomous organisation
- Highly relevant for systems with high self-referral rates - **'the Belgian case'**
 - 77% ambulatory ED visits
 - 71% self-referrals

Current organisational model



Recommended model



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Case-management frequent ED-users

- **Upstream** the ED to prevent hospital admissions
 - e.g. primary care management of chronic conditions
- **Downstream** the ED
 - Better care coordination with the community for patients identified as frequent ED user
- Evidence for **reduced ED use** when
 - Evidence-based
 - Inter-professional approach
 - Breadth of resources and intensity of the measure: e.g. frequency follow-up, availability psychosocial services, aggressiveness outreach

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Cost sharing

- **US-based evidence**

“Apparently, people who should go to the ED are not deterred by co-payments, whereas at least some of those who should not be using the ED are deterred.”

- **Impact on vulnerable populations (e.g. delaying care, limiting patient choice) understudied**

Concluding remarks

- **No magic bullets**
- **Curbing the increasing ED use will require:**
 - **A broad approach** that integrates several interventions adapted to the country's healthcare system
 - **Feedback mechanism to monitor outcomes and unintended consequences**
 - **Cost savings might be negated by the additional cost of providing new services**